Budget Basics: Child Welfare

FY 2019

An introduction to Missouri’s child welfare services and funding
Child Welfare

Child welfare programs focus on the safety and protection of children and youth in Missouri. Preventing Adverse Childhood Experiences (ACES) has profound implications, not only for protection of children in the short-term, but to prevent damaging and costly long-term consequences. The lifetime cost of child abuse and neglect (CA/N) per child has been estimated at $210,012 in nonfatal cases and $1,272,900 in fatal cases.¹

**Impact of ACES**²

- Higher rates of behavioral problems and lower cognition.
- Increased rates of tobacco, alcohol, and drug use.
- Poor physical and mental health outcomes in adulthood.
- Increased risk of criminal behavior throughout the life course.

This primer is intended to serve as a guide for Missourians who care about child welfare programs, and increase the transparency of the budget by providing information on where key programs can be found in the budget bills. *Amounts included are Appropriated and reflect Gubernatorial vetoes, but not any mid-year restrictions that may have been made.*

This primer also identifies the major programs and services that fall under the broad child welfare category:

- **Child Abuse & Neglect:** 69,000 reports will be investigated
- **Foster Care:** More than 20,000 children
- **Crisis Care:** 4,200 children
- **Child Assessment Centers:** 8,282 children
- **Intensive In-Home Services:** More than 1,800 families
- **Home Visitation:** 4,000 children
- **Subsidized Adoption/Guardianship:** 20,901 children
**Budget Basics**

Each year the state takes in and spends approximately $28 billion.

- About one third of the funds come from the federal government for very specific purposes.
- Another third is state revenue dedicated to specific state purposes, like the fuel tax, which is dedicated to transportation.
- Lawmakers have the most authority to allocate the final third, referred to as General Revenue.

Child welfare programs in Missouri are housed within:

- Department of Social Services (DSS) – Children’s Division (11)
- Department of Social Services (DSS) – Youth Division (11)
- Department of Social Services (DSS) – Family Support Division (11)
- Department of Social Services (DSS) – Division of Finance and Administrative Services (11)
- Department of Elementary and Secondary Education (DESE) – Office of Special Education. (HB 2)

In order to track appropriations for a specific program, one must locate the appropriate budget bill and section number. (available at https://oa.mo.gov/budget-planning/)

See Appendix for a detailed list of specific child welfare programs, relevant section numbers, and FY2019 funding levels and sources.

*Unless otherwise noted, all data on funding levels & sources, eligibility criteria, and program enrollment & efficacy were obtained from the 2020 Department Budget Requests through the Office of Administration, Division of Budget Planning https://oa.mo.gov/*.
Assessment

Children’s service workers and support staff respond to allegations of child abuse or neglect; provide assistance for families in need of services to keep or return children home safely; secure appropriate out-of-home placements for children placed in the Division’s custody; and locate permanent homes when it is in the best interest of the child.

- In FY2019, the children’s division estimates it will investigate nearly 69,000 reports of CA/N.
- Over 20,000 children are projected to be in Children’s Division custody in the current year.

Child Assessment Centers provide a dedicated, child-friendly environment, which is sensitive to the needs of children and youth who disclose child abuse/neglect or who have witnessed violence. CAC’s provide forensic interviews, victim advocacy, and coordination of the multidisciplinary approach to investigating, prosecuting, and treating child abuse/neglect.

- In FY2019, child assessment centers are projected to serve 8,282 children.

Treatment

Children’s treatment services are provided to families and children to prevent child abuse and neglect and to treat the negative consequences of the occurrence of child abuse and neglect. These services are administered by third party providers and include:

- Traditional services such as therapy or mental health assessments.
- Crisis intervention funds used to pay for child safety items, health related purchases, employment or school supplies, household items, and other related services.
- Emergency medical examinations related to investigations of child abuse and neglect.
- Transportation services to and from medical appointments or counseling sessions.
- Juvenile court diversion to help avoid placement in the custody of the Children’s Division.
- Intensive in-home services (IIS) and intensive family reunification services (IFRS) designed to keep children in their own home or to reunite children with their family.

In the current year, DSS projects that over 1,800 families will receive IIS services.

In FY2018, 99.9% of children receiving IIS services were not abused or neglected within 3 months of exiting IIS.
Crisis Care and Home Visitation

**Crisis Care** provides temporary care for children who are at risk for abuse and neglect or at risk of entering state custody and whose parents/guardians are experiencing an unexpected crisis that jeopardizes the immediate safety and well-being of the child such as:

- lack of food, utilities, shelter,
- domestic violence,
- overwhelming parental stress, and other crisis situations that qualify as emergency situations,
- the death of a parent.

**Crisis Care Agencies – FY2019**

- Annie Malone
- Children's Haven of SWMO
- The Children's Shelter
- Epworth Children & Family Services
- Isabel's House
- Child Center-Marygrove
- Rainbow House
- St. Louis Crisis Nursery
- Synergy Services Inc
- Youth in Need

It is estimated that over 4,200 children will be served by crisis care in FY2019.

**Home Visitation** provides services for families and children to prevent child abuse and neglect and to divert children from the state's custody. Home visitation:

- Provides financial support for home visitation.
- Partners with other community agencies to provide education and other outreach.
- Designed to reduce incidents of child abuse and neglect and increase school readiness.

**Home Visitation Agencies – FY2019**

- ARCHS
- Cape Girardeau Community Caring Council
- Community Partnership of the Ozarks
- Easter Seals
- Great Circle
- Jefferson County Community Partnership
- Lutheran Family and Children Services
- New Madrid County Human Resources Council
- Northeast Missouri Caring Communities
- Southeast Missouri State University
- The Community Partnership-Phelps / Boone
- Whole Kids Outreach Inc.

It is estimated that 4,000 children and 3,000 families will be served by home visitation in FY2019.

*Home visiting contracts were re-bid for FY18. Under the new contract 70% of referrals must come from the Children's Division.*

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Foster Care

Foster care provides funding for alternative living arrangements for children who are removed from their parent or legal guardian and placed in the Children’s Division’s (CD) custody in an effort to protect them from abuse and neglect. Maintenance payments to foster parents, clothing allowances and special expenses and respite for foster parents are paid from these funds. Other services provided to foster children by the CD (e.g. treatment services) are appropriated separately.

CD projects that over 20,000 children will be in their custody at some point during the current year.

<table>
<thead>
<tr>
<th>Age</th>
<th>Foster</th>
<th>Adoption/Guardianship</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-5</td>
<td>$400</td>
<td>$235</td>
</tr>
<tr>
<td>6-12</td>
<td>$456</td>
<td>$287</td>
</tr>
<tr>
<td>13+</td>
<td>$496</td>
<td>$317</td>
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</table>

Residential treatment services provide funding for residential based services necessary for foster children who are either status offenders or have emotional or psychological difficulties.

Foster Parent Training provides funding for the required licensing training of foster parents, including both initial and ongoing training.

Foster Youth Educational Assistance provides financial assistance for the education of youth currently in foster care and former foster youth.

Foster Care Case Management Contracts provide funding for agencies to provide case management services to children under the jurisdiction of the Juvenile Court who were removed from their homes due to child abuse or neglect.

Adoption

Adoption/Guardianship Subsidy is a financial assistance program for children in the care of the Children’s Division, Division of Youth Services, or DMH that provides financial support to help adoptive families pay for routine care as well as health care expenses, legal fees related to guardianship court proceedings, and respite care.

In FY2018, 15,084 children received an adoption subsidy, while 5,817 received a guardian subsidy.

Family Resource Centers prevent adoption disruption, promote family well-being, and recruit adoptive parents. Services provided include:

- support groups for youth,
- educational services including training on accessing special education services,
- crisis intervention,
- respite care, and
- medical/behavioral services.

Family Resource Centers in Missouri
FosterAdoptConnect
Central MO Foster Care & Adoption Association
Foster and Adoptive Care Coalition

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Supporting Transition to Adulthood

**Independent Living** seeks to help children who are likely to remain in foster care until 18 years of age and beyond make a successful, self-sufficient and productive transition to adulthood.

*Projected to serve 3,571 youth in FY2019.*

**Transitional Living** funds are used to move youth from structured family or residential settings to group homes, apartments, or with advocates to facilitate their move to adult independence.

*Projected to serve 331 youth in FY2019.*

**The Missouri Mentoring Partnership** provides funding to provide work site, teen parent mentoring support, and training for youth at risk of entering the welfare or justice system.

*In FY2019, this program is estimated to serve 950 youth.*

**The Adolescent Program** funds the Adolescent Boys and Girls Mentoring Program to prevent and reduce the incidence of out-of-wedlock pregnancies and encourage the formation and maintenance of two-parent families.

*In FY2019, this program is estimated to serve 1,700 youth.*

**Youth Treatment Programs** provide education and rehabilitation services to youth committed to the Division from the 45 circuit courts in Missouri.

*In FY2019, DSS estimates that 1,437 youth will be treated in residential programs and an additional 400 will be served in day treatment programs.*

**The Juvenile Court Diversion** funds contracts with juvenile courts for local programs which divert juveniles from commitment to the Division of Youth Services. JCD provides local juvenile courts with the resources to create services or solutions for problems unique to their communities.

**Neglected and Delinquent Children** provides payments to approximately 25 county youth detention programs for juveniles detained in the juvenile justice system.

Education

**Education for Homeless Children and Youth (McKinney-Vento)** funds are used to reduce barriers and provide equitable access to educational opportunities among homeless children and youth.

*In FY2019, this program will serve 11,420 students.*

**The Public Placements Fund** provides reimbursement in cases where a child is placed in foster care and is moved outside of their home school district as a result. The Department of Elementary and Secondary Education will pay the receiving school district any excess cost the school district incurs which isn't already reimbursed by the home school district.

*It is projected that this program will serve 3,637 students in 102 school districts in FY2019.*

*The Public Placements Fund partially reimburses excess costs below the threshold required to trigger reimbursement by the DESE High Need Fund. The high need fund is triggered only when costs exceed three times the district's expenditures.*
Appendix

Amounts shown are Appropriated and reflect Gubernatorial vetoes, but do not include any mid-year restrictions that may have been made.

<table>
<thead>
<tr>
<th>Program</th>
<th>Department</th>
<th>Budget Section</th>
<th>FY19 GR</th>
<th>FY19 Federal</th>
<th>FY19 Other</th>
<th>FY19 TOTAL</th>
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<tbody>
<tr>
<td>Children's Division Core Administration</td>
<td>DSS</td>
<td>11.210</td>
<td>$749,994</td>
<td>$5,954,905</td>
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</table>
Appendix

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<thead>
<tr>
<th>Program</th>
<th>Department Budget</th>
<th>Budget Section</th>
<th>FY19 GR</th>
<th>FY19 Federal</th>
<th>FY19 Other</th>
<th>FY19 TOTAL</th>
</tr>
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<tbody>
<tr>
<td>Adoption Resource Centers</td>
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<td>$1,500,000</td>
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Notes


*Footnote on Home Visitation (Appendix): in FY2018 there was a core reallocation of $3,074,500 ECDEC (0859) from Purchase of Child Care.